

House File 2460

H-8228

1 Amend House File 2460 as follows:

2 1. Page 85, after line 4 by inserting:

3 <REPORTING OF EXISTING DATA REQUIREMENTS, MINUTES, AND  
4 RECOMMENDATIONS>

5 2. Page 92, after line 18 by inserting:

6 <DIVISION \_\_\_\_

7 MEDICAID MANAGED CARE — ADDITIONAL OVERSIGHT  
8 REQUIREMENTS

9 Sec. \_\_\_\_ . LEGISLATIVE FINDINGS — GOALS AND INTENT.

10 1. The general assembly finds all of the following:

11 a. In the majority of states, Medicaid managed care  
12 has been introduced on an incremental basis, beginning  
13 with the enrollment of low-income children and parents  
14 and proceeding in stages to include nonelderly persons  
15 with disabilities and older individuals. Iowa, unlike  
16 the majority of states, is implementing Medicaid  
17 managed care simultaneously across a broad and diverse  
18 population that includes individuals with complex  
19 health care and long-term services and supports needs,  
20 making these individuals especially vulnerable to  
21 receiving inappropriate, inadequate, or substandard  
22 services and supports.

23 b. The success or failure of Medicaid managed  
24 care in Iowa depends on proper strategic planning and  
25 strong oversight, and the incorporation of the core  
26 values, principles, and goals of the strategic plan  
27 into Medicaid managed care contractual obligations.  
28 While Medicaid managed care techniques may create  
29 pathways and offer opportunities toward quality  
30 improvement and predictability in costs, if cost  
31 savings and administrative efficiencies are the  
32 primary goals, Medicaid managed care may instead erect  
33 new barriers and limit the care and support options  
34 available, especially to high-need, vulnerable Medicaid  
35 recipients. A well-designed strategic plan and

1 effective oversight ensure that cost savings, improved  
2 health outcomes, and efficiencies are not achieved  
3 at the expense of diminished program integrity, a  
4 reduction in the quality or availability of services,  
5 or adverse consequences to the health and well-being of  
6 Medicaid recipients.

7 c. Strategic planning should include all of the  
8 following:

9 (1) Guidance in establishing and maintaining a  
10 robust and appropriate workforce and a provider network  
11 capable of addressing all of the diverse, distinct, and  
12 wide-ranging treatment and support needs of Medicaid  
13 recipients.

14 (2) Developing a sound methodology for establishing  
15 and adjusting capitation rates to account for all  
16 essential costs involved in treating and supporting the  
17 entire spectrum of needs across recipient populations.

18 (3) Addressing the sufficiency of information and  
19 data resources to enable review of factors such as  
20 utilization, service trends, system performance, and  
21 outcomes.

22 (4) Building effective working relationships and  
23 developing strategies to support community-level  
24 integration that provides cross-system coordination  
25 and synchronization among the various service sectors,  
26 providers, agencies, and organizations to further  
27 holistic well-being and population health goals.

28 d. While the contracts entered into between the  
29 state and managed care organizations function as a  
30 mechanism for enforcing requirements established by the  
31 federal and state governments and allow states to shift  
32 the financial risk associated with caring for Medicaid  
33 recipients to these contractors, the state ultimately  
34 retains responsibility for the Medicaid program and  
35 the oversight of the performance of the program's

1 contractors. Administration of the Medicaid program  
2 benefits by managed care organizations should not be  
3 viewed by state policymakers and state agencies as a  
4 means of divesting themselves of their constitutional  
5 and statutory responsibilities to ensure that  
6 recipients of publicly funded services and supports, as  
7 well as taxpayers in general, are effectively served.

8 e. Overseeing the performance of Medicaid managed  
9 care contractors requires a different set of skills  
10 than those required for administering a fee-for-service  
11 program. In the absence of the in-house capacity of  
12 the department of human services to perform tasks  
13 specific to Medicaid managed care oversight, the state  
14 essentially cedes its responsibilities to private  
15 contractors and relinquishes its accountability to the  
16 public. In order to meet these responsibilities, state  
17 policymakers must ensure that the state, including the  
18 department of human services as the state Medicaid  
19 agency, has the authority and resources, including  
20 the adequate number of qualified personnel and the  
21 necessary tools, to carry out these responsibilities,  
22 provide effective administration, and ensure  
23 accountability and compliance.

24 f. State policymakers must also ensure that  
25 Medicaid managed care contracts contain, at a minimum,  
26 clear, unambiguous performance standards, operating  
27 guidelines, data collection, maintenance, retention,  
28 and reporting requirements, and outcomes expectations  
29 so that contractors and subcontractors are held  
30 accountable to clear contract specifications.

31 g. As with all system and program redesign efforts  
32 undertaken in the state to date, the assumption  
33 of the administration of Medicaid program benefits  
34 by managed care organizations must involve ongoing  
35 stakeholder input and earn the trust and support of

1 these stakeholders. Medicaid recipients, providers,  
2 advocates, and other stakeholders have intimate  
3 knowledge of the people and processes involved in  
4 ensuring the health and safety of Medicaid recipients,  
5 and are able to offer valuable insight into the  
6 barriers likely to be encountered as well as propose  
7 solutions for overcoming these obstacles. Local  
8 communities and providers of services and supports  
9 have firsthand experience working with the Medicaid  
10 recipients they serve and are able to identify factors  
11 that must be considered to make a system successful.  
12 Agencies and organizations that have specific expertise  
13 and experience with the services and supports needs of  
14 Medicaid recipients and their families are uniquely  
15 placed to provide needed assistance in developing  
16 the measures for and in evaluating the quality of the  
17 program.

18 2. It is the intent of the general assembly that  
19 the Medicaid program be implemented and administered,  
20 including through Medicaid managed care policies  
21 and contract provisions, in a manner that safeguards  
22 the interests of Medicaid recipients, encourages the  
23 participation of Medicaid providers, and protects  
24 the interests of all taxpayers, while attaining the  
25 goals of Medicaid modernization to improve quality and  
26 access, promote accountability for outcomes, and create  
27 a more predictable and sustainable Medicaid budget.

28 HEALTH POLICY OVERSIGHT COMMITTEE

29 Sec. \_\_\_\_\_. Section 2.45, subsection 6, Code 2016, is  
30 amended to read as follows:

31 6. The legislative health policy oversight  
32 committee, which shall be composed of ten members of  
33 the general assembly, consisting of five members from  
34 each house, to be appointed by the legislative council.  
35 The legislative health policy oversight committee

1 ~~shall receive updates and review data, public input and~~  
2 ~~concerns, and make recommendations for improvements to~~  
3 ~~and changes in law or rule regarding Medicaid managed~~  
4 ~~care meet at least four times annually to evaluate~~  
5 state health policy and provide continuing oversight  
6 for publicly funded programs, including but not limited  
7 to all facets of the Medicaid and hawk-i programs  
8 to, at a minimum, ensure effective and efficient  
9 administration of these programs, address stakeholder  
10 concerns, monitor program costs and expenditures, and  
11 make recommendations relative to the programs.

12     Sec. \_\_\_\_\_. HEALTH POLICY OVERSIGHT COMMITTEE  
13 — SUBJECT MATTER REVIEW FOR 2016 LEGISLATIVE  
14 INTERIM. During the 2016 legislative interim, the  
15 health policy oversight committee created in section  
16 2.45 shall, as part of the committee's evaluation  
17 of state health policy and review of all facets of  
18 the Medicaid and hawk-i programs, review and make  
19 recommendations regarding, at a minimum, all of the  
20 following:

21     1. The resources and duties of the office of  
22 long-term care ombudsman relating to the provision of  
23 assistance to and advocacy for Medicaid recipients  
24 to determine the designation of duties and level of  
25 resources necessary to appropriately address the needs  
26 of such individuals. The committee shall consider the  
27 health consumer ombudsman alliance report submitted to  
28 the general assembly in December 2015, as well as input  
29 from the office of long-term care ombudsman and other  
30 entities in making recommendations.

31     2. The health benefits and health benefit  
32 utilization management criteria for the Medicaid  
33 and hawk-i programs to determine the sufficiency  
34 and appropriateness of the benefits offered and the  
35 utilization of these benefits.

1 3. Prior authorization requirements relative  
2 to benefits provided under the Medicaid and hawk-i  
3 programs, including but not limited to pharmacy  
4 benefits.

5 4. Consistency and uniformity in processes,  
6 procedures, forms, and other activities across all  
7 Medicaid and hawk-i program participating insurers and  
8 managed care organizations, including but not limited  
9 to cost and quality reporting, credentialing, billing,  
10 prior authorization, and critical incident reporting.

11 5. Provider network adequacy including the use of  
12 out-of-network and out-of-state providers.

13 6. The role and interplay of other advisory and  
14 oversight entities, including but not limited to the  
15 medical assistance advisory council and the hawk-i  
16 board.

#### 17 REVIEW OF PROGRAM INTEGRITY DUTIES

18 Sec. \_\_\_\_\_. REVIEW OF PROGRAM INTEGRITY DUTIES —  
19 WORKGROUP — REPORT.

20 1. The director of human services shall convene  
21 a workgroup comprised of members including the  
22 commissioner of insurance, the auditor of state, the  
23 Medicaid director and bureau chiefs of the managed care  
24 organization oversight and supports bureau, the Iowa  
25 Medicaid enterprise support bureau, and the medical  
26 and long-term services and supports bureau, and a  
27 representative of the program integrity unit, or their  
28 designees; and representatives of other appropriate  
29 state agencies or other entities including but not  
30 limited to the office of the attorney general, the  
31 office of long-term care ombudsman, and the Medicaid  
32 fraud control unit of the investigations division  
33 of the department of inspections and appeals. The  
34 workgroup shall do all of the following:

35 a. Review the duties of each entity with

1 responsibilities relative to Medicaid program integrity  
2 and managed care organizations; review state and  
3 federal laws, regulations, requirements, guidance, and  
4 policies relating to Medicaid program integrity and  
5 managed care organizations; and review the laws of  
6 other states relating to Medicaid program integrity  
7 and managed care organizations. The workgroup shall  
8 determine areas of duplication, fragmentation,  
9 and gaps; shall identify possible integration,  
10 collaboration and coordination of duties; and shall  
11 determine whether existing general state Medicaid  
12 program and fee-for-service policies, laws, and  
13 rules are sufficient, or if changes or more specific  
14 policies, laws, and rules are required to provide  
15 for comprehensive and effective administration and  
16 oversight of the Medicaid program including under the  
17 fee-for-service and managed care methodologies.

18     b. Review historical uses of the Medicaid  
19 fraud fund created in section 249A.50 and make  
20 recommendations for future uses of the moneys in the  
21 fund and any changes in law necessary to adequately  
22 address program integrity.

23     c. Review medical loss ratio provisions relative  
24 to Medicaid managed care contracts and make  
25 recommendations regarding, at a minimum, requirements  
26 for the necessary collection, maintenance, retention,  
27 reporting, and sharing of data and information by  
28 Medicaid managed care organizations for effective  
29 determination of compliance, and to identify the  
30 costs and activities that should be included in the  
31 calculation of administrative costs, medical costs or  
32 benefit expenses, health quality improvement costs,  
33 and other costs and activities incidental to the  
34 determination of a medical loss ratio.

35     d. Review the capacity of state agencies, including

1 the need for specialized training and expertise, to  
2 address Medicaid and managed care organization program  
3 integrity and provide recommendations for the provision  
4 of necessary resources and infrastructure, including  
5 annual budget projections.

6 e. Review the incentives and penalties applicable  
7 to violations of program integrity requirements to  
8 determine their adequacy in combating waste, fraud,  
9 abuse, and other violations that divert limited  
10 resources that would otherwise be expended to safeguard  
11 the health and welfare of Medicaid recipients, and make  
12 recommendations for necessary adjustments to improve  
13 compliance.

14 f. Make recommendations regarding the quarterly and  
15 annual auditing of financial reports required to be  
16 performed for each Medicaid managed care organization  
17 to ensure that the activities audited provide  
18 sufficient information to the division of insurance  
19 of the department of commerce and the department  
20 of human services to ensure program integrity. The  
21 recommendations shall also address the need for  
22 additional audits or other reviews of managed care  
23 organizations.

24 g. Review and make recommendations to prohibit  
25 cost-shifting between state and local and public and  
26 private funding sources for services and supports  
27 provided to Medicaid recipients whether directly or  
28 indirectly through the Medicaid program.

29 2. The department of human services shall submit  
30 a report of the workgroup to the governor, the health  
31 policy oversight committee created in section 2.45,  
32 and the general assembly initially, on or before  
33 November 15, 2016, and on or before November 15,  
34 on an annual basis thereafter, to provide findings  
35 and recommendations for a coordinated approach



1 to comprehensive and effective administration and  
2 oversight of the Medicaid program including under the  
3 fee-for-service and managed care methodologies.

4 MEDICAID REINVESTMENT FUND

5 Sec. \_\_\_\_\_. NEW SECTION. **249A.4C Medicaid**  
6 **reinvestment fund.**

7 1. A Medicaid reinvestment fund is created in the  
8 state treasury under the authority of the department.  
9 The department of human services shall collect an  
10 initial contribution of five million dollars from each  
11 of the managed care organizations contracting with the  
12 state during the fiscal year beginning July 1, 2015,  
13 for an aggregate amount of fifteen million dollars,  
14 and shall deposit such amount in the fund to be used  
15 for Medicaid ombudsman activities through the office  
16 of long-term care ombudsman. Additionally, moneys  
17 from savings realized from the movement of Medicaid  
18 recipients from institutional settings to home and  
19 community-based services, the portion of the capitation  
20 rate withheld from and not returned to Medicaid managed  
21 care organizations at the end of each fiscal year, any  
22 recouped excess of capitation rates paid to Medicaid  
23 managed care organizations, any overpayments recovered  
24 under Medicaid managed care contracts, and any other  
25 savings realized from Medicaid managed care or from  
26 Medicaid program cost-containment efforts, with the  
27 exception of the total amount attributable to the  
28 projected savings from Medicaid managed care based on  
29 the initial capitation rates established for the fiscal  
30 year beginning July 1, 2015, shall be credited to the  
31 Medicaid reinvestment fund.

32 2. Notwithstanding section 8.33, moneys credited  
33 to the fund from any other account or fund shall  
34 not revert to the other account or fund. Moneys  
35 in the fund shall only be used as provided in

1 appropriations from the fund for the Medicaid program  
2 and for health system transformation and integration,  
3 including but not limited to providing the necessary  
4 infrastructure and resources to protect the interests  
5 of Medicaid recipients, maintaining adequate provider  
6 participation, and ensuring program integrity. Such  
7 uses may include but are not limited to:

8     *a.* Ensuring appropriate reimbursement of Medicaid  
9 providers to maintain the type and number of  
10 appropriately trained providers necessary to address  
11 the needs of Medicaid recipients.

12     *b.* Providing home and community-based services  
13 as necessary to rebalance the long-term services and  
14 supports infrastructure and to reduce Medicaid home and  
15 community-based services waiver waiting lists.

16     *c.* Ensuring that a fully functioning independent  
17 Medicaid ombudsman program through the office of  
18 long-term care ombudsman is available to provide  
19 advocacy services and assistance to eligible and  
20 potentially eligible Medicaid recipients.

21     *d.* Ensuring adequate and appropriate capacity of  
22 the department of human services as the single state  
23 agency designated to administer and supervise the  
24 administration of the Medicaid program, to ensure  
25 compliance with state and federal law and program  
26 integrity requirements.

27     *e.* Addressing workforce issues to ensure a  
28 competent, diverse, and sustainable health care  
29 workforce and to improve access to health care in  
30 underserved areas and among underserved populations,  
31 recognizing long-term services and supports as an  
32 essential component of the health care system.

33     *f.* Supporting innovation, longer-term community  
34 investments, and the activities of local public health  
35 agencies, aging and disability resource centers and

1 service agencies, mental health and disability services  
2 regions, social services, and child welfare entities  
3 and other providers of and advocates for services and  
4 supports to encourage health system transformation  
5 and integration through a broad range of prevention  
6 strategies and population-based approaches to meet the  
7 holistic needs of the population as a whole.

8 3. The department shall establish a mechanism to  
9 measure and certify the amount of savings resulting  
10 from Medicaid managed care and Medicaid program  
11 cost-containment activities and shall ensure that such  
12 realized savings are credited to the fund and used as  
13 provided in appropriations from the fund.

14 MEDICAID OMBUDSMAN

15 Sec. \_\_\_\_\_. Section 231.44, Code 2016, is amended to  
16 read as follows:

17 **231.44 Utilization of resources — assistance and**  
18 **advocacy related to long-term services and supports**  
19 **under the Medicaid program.**

20 1. The office of long-term care ombudsman ~~may~~  
21 shall utilize its available resources to provide  
22 assistance and advocacy services to eligible recipients  
23 of long-term services and supports, or individuals  
24 seeking long-term services and supports, and the  
25 families or legal representatives of such ~~eligible~~  
26 ~~recipients, of long-term services and supports provided~~  
27 through individuals under the Medicaid program. Such  
28 assistance and advocacy shall include but is not  
29 limited to all of the following:

30 a. Assisting ~~recipients~~ such individuals in  
31 understanding the services, coverage, and access  
32 provisions and their rights under Medicaid managed  
33 care.

34 b. Developing procedures for the tracking and  
35 reporting of the outcomes of individual requests for

1 assistance, the obtaining of necessary services and  
2 supports, and other aspects of the services provided to  
3 ~~eligible recipients~~ such individuals.

4 c. Providing advice and assistance relating to the  
5 preparation and filing of complaints, grievances, and  
6 appeals of complaints or grievances, including through  
7 processes available under managed care plans and the  
8 state appeals process, relating to long-term services  
9 and supports under the Medicaid program.

10 d. Accessing the results of a review of a level  
11 of care assessment or reassessment by a managed care  
12 organization in which the managed care organization  
13 recommends denial or limited authorization of a  
14 service, including the type or level of service, the  
15 reduction, suspension, or termination of a previously  
16 authorized service, or a change in level of care, upon  
17 the request of an affected individual.

18 e. Receiving notices of disenrollment or notices  
19 that would result in a change in level of care for  
20 affected individuals, including involuntary and  
21 voluntary discharges or transfers, from the department  
22 of human services or a managed care organization.

23 2. A representative of the office of long-term care  
24 ombudsman providing assistance and advocacy services  
25 authorized under [this section](#) for an individual,  
26 shall be provided access to the individual, and shall  
27 be provided access to the individual's medical and  
28 social records as authorized by the individual or the  
29 individual's legal representative, as necessary to  
30 carry out the duties specified in [this section](#).

31 3. A representative of the office of long-term care  
32 ombudsman providing assistance and advocacy services  
33 authorized under [this section](#) for an individual, shall  
34 be provided access to administrative records related to  
35 the provision of the long-term services and supports to

1 the individual, as necessary to carry out the duties  
2 specified in [this section](#).

3 4. The office of long-term care ombudsman and  
4 representatives of the office, when providing  
5 assistance and advocacy services under this section,  
6 shall be considered a health oversight agency as  
7 defined in 45 C.F.R. §164.501 for the purposes of  
8 health oversight activities as described in 45 C.F.R.  
9 §164.512(d) including access to the health records  
10 and other appropriate information of an individual,  
11 including from the department of human services or  
12 the applicable Medicaid managed care organization,  
13 as necessary to fulfill the duties specified under  
14 this section. The department of human services,  
15 in collaboration with the office of long-term care  
16 ombudsman, shall adopt rules to ensure compliance  
17 by affected entities with this subsection and to  
18 ensure recognition of the office of long-term care  
19 ombudsman as a duly authorized and identified agent or  
20 representative of the state.

21 5. The department of human services and Medicaid  
22 managed care organizations shall inform eligible  
23 and potentially eligible Medicaid recipients of the  
24 advocacy services and assistance available through the  
25 office of long-term care ombudsman and shall provide  
26 contact and other information regarding the advocacy  
27 services and assistance to eligible and potentially  
28 eligible Medicaid recipients as directed by the office  
29 of long-term care ombudsman.

30 6. When providing assistance and advocacy services  
31 under this section, the office of long-term care  
32 ombudsman shall act as an independent agency, and the  
33 office of long-term care ombudsman and representatives  
34 of the office shall be free of any undue influence that  
35 restrains the ability of the office or the office's

1 representatives from providing such services and  
2 assistance.

3 7. The office of long-term care ombudsman shall, in  
4 addition to other duties prescribed and at a minimum,  
5 do all of the following in the furtherance of the  
6 provision of advocacy services and assistance under  
7 this section:

8 a. Represent the interests of eligible and  
9 potentially eligible Medicaid recipients before  
10 governmental agencies.

11 b. Analyze, comment on, and monitor the development  
12 and implementation of federal, state, and local laws,  
13 regulations, and other governmental policies and  
14 actions, and recommend any changes in such laws,  
15 regulations, policies, and actions as determined  
16 appropriate by the office of long-term care ombudsman.

17 c. To maintain transparency and accountability for  
18 activities performed under this section, including  
19 for the purposes of claiming federal financial  
20 participation for activities that are performed to  
21 assist with administration of the Medicaid program:

22 (1) Have complete and direct responsibility for the  
23 administration, operation, funding, fiscal management,  
24 and budget related to such activities, and directly  
25 employ, oversee, and supervise all paid and volunteer  
26 staff associated with these activities.

27 (2) Establish separation-of-duties requirements,  
28 provide limited access to work space and work  
29 product for only necessary staff, and limit access to  
30 documents and information as necessary to maintain the  
31 confidentiality of the protected health information of  
32 individuals served under this section.

33 (3) Collect and submit, annually, to the governor,  
34 the health policy oversight committee created in  
35 section 2.45, and the general assembly, all of the

1 following with regard to those seeking advocacy  
2 services or assistance under this section:

3 (a) The number of contacts by contact type and  
4 geographic location.

5 (b) The type of assistance requested including the  
6 name of the managed care organization involved, if  
7 applicable.

8 (c) The time frame between the time of the initial  
9 contact and when an initial response was provided.

10 (d) The amount of time from the initial contact to  
11 resolution of the problem or concern.

12 (e) The actions taken in response to the request  
13 for advocacy or assistance.

14 (f) The outcomes of requests to address problems or  
15 concerns.

16 ~~4.~~ 8. For the purposes of this section:

17 *a. "Institutional setting" includes a long-term care*  
18 *facility, an elder group home, or an assisted living*  
19 *program.*

20 *b. "Long-term services and supports" means the broad*  
21 *range of health, health-related, and personal care*  
22 *assistance services and supports, provided in both*  
23 *institutional settings and home and community-based*  
24 *settings, necessary for older individuals and persons*  
25 *with disabilities who experience limitations in their*  
26 *capacity for self-care due to a physical, cognitive, or*  
27 *mental disability or condition.*

28 Sec. \_\_\_\_. NEW SECTION. **231.44A Willful**  
29 **interference with duties related to long-term services**  
30 **and supports — penalty.**

31 Willful interference with a representative of the  
32 office of long-term care ombudsman in the performance  
33 of official duties in accordance with section 231.44  
34 is a violation of section 231.44, subject to a penalty  
35 prescribed by rule. The office of long-term care

1 ombudsman shall adopt rules specifying the amount of a  
2 penalty imposed, consistent with the penalties imposed  
3 under section 231.42, subsection 8, and specifying  
4 procedures for notice and appeal of penalties imposed.  
5 Any moneys collected pursuant to this section shall be  
6 deposited in the Medicaid reinvestment fund created in  
7 section 249A.4C.

8 MEDICAL ASSISTANCE ADVISORY COUNCIL

9 Sec. \_\_\_\_\_. Section 249A.4B, Code 2016, is amended to  
10 read as follows:

11 **249A.4B Medical assistance advisory council.**

12 1. A medical assistance advisory council is  
13 created to comply with 42 C.F.R. §431.12 based on  
14 section 1902(a)(4) of the federal Social Security Act  
15 and to advise the director about health and medical  
16 care services under the ~~medical assistance~~ Medicaid  
17 program, participate in Medicaid policy development  
18 and program administration, and provide guidance on  
19 key issues related to the Medicaid program, whether  
20 administered under a fee-for-service, managed care, or  
21 other methodology, including but not limited to access  
22 to care, quality of care, and service delivery.

23 a. The council shall have the opportunity for  
24 participation in policy development and program  
25 administration, including furthering the participation  
26 of recipients of the program, and without limiting this  
27 general authority shall specifically do all of the  
28 following:

29 (1) Formulate, review, evaluate, and recommend  
30 policies, rules, agency initiatives, and legislation  
31 pertaining to the Medicaid program. The council shall  
32 have the opportunity to comment on proposed rules  
33 prior to commencement of the rulemaking process and on  
34 waivers and state plan amendment applications.

35 (2) Prior to the annual budget development process,



1 engage in setting priorities, including consideration  
2 of the scope and utilization management criteria  
3 for benefits, beneficiary eligibility, provider and  
4 services reimbursement rates, and other budgetary  
5 issues.

6 (3) Provide oversight for and review of the  
7 administration of the Medicaid program.

8 (4) Ensure that the membership of the council  
9 effectively represents all relevant and concerned  
10 viewpoints, particularly those of consumers, providers,  
11 and the general public; create public understanding;  
12 and ensure that the services provided under the  
13 Medicaid program meet the needs of the people served.

14 b. The council shall meet ~~no more than~~ at least  
15 quarterly, and prior to the next subsequent meeting  
16 of the executive committee. ~~The director of public~~  
17 health The public member acting as a co-chairperson  
18 of the executive committee and the professional or  
19 business entity member acting as a co-chairperson of  
20 the executive committee, shall serve as chairperson  
21 co-chairpersons of the council.

22 2. The council shall include all of the following  
23 voting members:

24 a. The president, or the president's  
25 representative, of each of the following professional  
26 or business entities, or a member of each of the  
27 following professional or business entities, selected  
28 by the entity:

29 (1) The Iowa medical society.

30 (2) The Iowa osteopathic medical association.

31 (3) The Iowa academy of family physicians.

32 (4) The Iowa chapter of the American academy of  
33 pediatrics.

34 (5) The Iowa physical therapy association.

35 (6) The Iowa dental association.

1 (7) The Iowa nurses association.  
2 (8) The Iowa pharmacy association.  
3 (9) The Iowa podiatric medical society.  
4 (10) The Iowa optometric association.  
5 (11) The Iowa association of community providers.  
6 (12) The Iowa psychological association.  
7 (13) The Iowa psychiatric society.  
8 (14) The Iowa chapter of the national association  
9 of social workers.  
10 (15) The coalition for family and children's  
11 services in Iowa.  
12 (16) The Iowa hospital association.  
13 (17) The Iowa association of rural health clinics.  
14 (18) The Iowa primary care association.  
15 (19) Free clinics of Iowa.  
16 (20) The opticians' association of Iowa, inc.  
17 (21) The Iowa association of hearing health  
18 professionals.  
19 (22) The Iowa speech and hearing association.  
20 (23) The Iowa health care association.  
21 (24) The Iowa association of area agencies on  
22 aging.  
23 (25) AARP.  
24 (26) The Iowa caregivers association.  
25 (27) The Iowa coalition of home and community-based  
26 services for seniors.  
27 (28) The Iowa adult day services association.  
28 (29) Leading age Iowa.  
29 (30) The Iowa association for home care.  
30 (31) The Iowa council of health care centers.  
31 (32) The Iowa physician assistant society.  
32 (33) The Iowa association of nurse practitioners.  
33 (34) The Iowa nurse practitioner society.  
34 (35) The Iowa occupational therapy association.  
35 (36) The ARC of Iowa, formerly known as the

1 association for retarded citizens of Iowa.

2 (37) The national alliance for the mentally ill on  
3 mental illness of Iowa.

4 (38) The Iowa state association of counties.

5 (39) The Iowa developmental disabilities council.

6 (40) The Iowa chiropractic society.

7 (41) The Iowa academy of nutrition and dietetics.

8 (42) The Iowa behavioral health association.

9 (43) The midwest association for medical equipment  
10 services or an affiliated Iowa organization.

11 (44) The Iowa public health association.

12 (45) The epilepsy foundation.

13 b. Public representatives which may include members  
14 of consumer groups, including recipients of medical  
15 assistance or their families, consumer organizations,  
16 and others, which shall be appointed by the governor  
17 in equal in number to the number of representatives of  
18 the professional and business entities specifically  
19 represented under paragraph "a", appointed by the  
20 governor for staggered terms of two years each, none  
21 of whom shall be members of, or practitioners of, or  
22 have a pecuniary interest in any of the professional  
23 or business entities specifically represented under  
24 paragraph "a", and a majority of whom shall be current  
25 or former recipients of medical assistance or members  
26 of the families of current or former recipients.

27 3. The council shall include all of the following  
28 nonvoting members:

29 ~~e.~~ a. The director of public health, or the  
30 director's designee.

31 ~~d.~~ b. The director of the department on aging, or  
32 the director's designee.

33 c. The state long-term care ombudsman, or the  
34 ombudsman's designee.

35 d. The ombudsman appointed pursuant to section

1 2C.3, or the ombudsman's designee.

2 e. The dean of Des Moines university — osteopathic  
3 medical center, or the dean's designee.

4 f. The dean of the university of Iowa college of  
5 medicine, or the dean's designee.

6 g. The following members of the general assembly,  
7 each for a term of two years as provided in section  
8 69.16B:

9 (1) Two members of the house of representatives,  
10 one appointed by the speaker of the house of  
11 representatives and one appointed by the minority  
12 leader of the house of representatives from their  
13 respective parties.

14 (2) Two members of the senate, one appointed by the  
15 president of the senate after consultation with the  
16 majority leader of the senate and one appointed by the  
17 minority leader of the senate.

18 ~~3.~~ 4. a. An executive committee of the council is  
19 created and shall consist of the following members of  
20 the council:

21 (1) As voting members:

22 (a) Five of the professional or business entity  
23 members designated pursuant to [subsection 2](#), paragraph  
24 "a", and selected by the members specified under that  
25 paragraph.

26 ~~(2)~~ (b) Five of the public members appointed  
27 pursuant to [subsection 2](#), paragraph "b", and selected  
28 by the members specified under that paragraph. Of the  
29 five public members, at least one member shall be a  
30 recipient of medical assistance.

31 ~~(3)~~ (2) As nonvoting members:

32 (a) The director of public health, or the  
33 director's designee.

34 (b) The director of the department on aging, or the  
35 director's designee.

1 (c) The state long-term care ombudsman, or the  
2 ombudsman's designee.

3 (d) The ombudsman appointed pursuant to section  
4 2C.3, or the ombudsman's designee.

5 b. The executive committee shall meet on a monthly  
6 basis. ~~The director of public health~~ A public member  
7 of the executive committee selected by the public  
8 members appointed pursuant to subsection 2, paragraph  
9 "b", and a professional or business entity member of  
10 the executive committee selected by the professional  
11 or business entity members appointed pursuant to  
12 subsection 2, paragraph "a", shall serve as chairperson  
13 co-chairpersons of the executive committee.

14 c. Based upon the deliberations of the council,  
15 and the executive committee, and the subcommittees,  
16 the executive committee, the council, and the  
17 subcommittees, respectively, shall make recommendations  
18 to the director, to the health policy oversight  
19 committee created in section 2.45, to the general  
20 assembly's joint appropriations subcommittee on health  
21 and human services, and to the general assembly's  
22 standing committees on human resources regarding the  
23 budget, policy, and administration of the medical  
24 assistance program.

25 5. a. The council shall create the following  
26 subcommittees, and may create additional subcommittees  
27 as necessary to address Medicaid program policies,  
28 administration, budget, and other factors and issues:

29 (1) A stakeholder safeguards subcommittee, for  
30 which the co-chairpersons shall be a public member  
31 of the council appointed pursuant to subsection 2,  
32 paragraph "b", and selected by the public members of  
33 the council, and a representative of a professional  
34 or business entity appointed pursuant to subsection  
35 2, paragraph "a", and selected by the professional or

1 business entity representatives of the council. The  
2 mission of the stakeholder safeguards subcommittee  
3 is to provide for ongoing stakeholder engagement and  
4 feedback on issues affecting Medicaid recipients,  
5 providers, and other stakeholders, including but not  
6 limited to benefits such as transportation, benefit  
7 utilization management, the inclusion of out-of-state  
8 and out-of-network providers and the use of single-case  
9 agreements, and reimbursement of providers and  
10 services.

11 (2) The long-term services and supports  
12 subcommittee which shall be chaired by the state  
13 long-term care ombudsman, or the ombudsman's designee.  
14 The mission of the long-term services and supports  
15 subcommittee is to be a resource and to provide advice  
16 on policy development and program administration  
17 relating to Medicaid long-term services and supports  
18 including but not limited to developing outcomes and  
19 performance measures for Medicaid managed care for the  
20 long-term services and supports population; addressing  
21 issues related to home and community-based services  
22 waivers and waiting lists; and reviewing the system of  
23 long-term services and supports to ensure provision of  
24 home and community-based services and the rebalancing  
25 of the health care infrastructure in accordance with  
26 state and federal law including but not limited to the  
27 principles established in Olmstead v. L.C., 527 U.S.  
28 581 (1999) and the federal Americans with Disabilities  
29 Act and in a manner that reflects a sustainable,  
30 person-centered approach to improve health and life  
31 outcomes, supports maximum independence, addresses  
32 medical and social needs in a coordinated, integrated  
33 manner, and provides for sufficient resources including  
34 a stable, well-qualified workforce. The subcommittee  
35 shall also address and make recommendations regarding

1 the need for an ombudsman function for eligible and  
2 potentially eligible Medicaid recipients beyond the  
3 long-term services and supports population.

4 (3) The transparency, data, and program evaluation  
5 subcommittee which shall be chaired by the director of  
6 the university of Iowa public policy center, or the  
7 director's designee. The mission of the transparency,  
8 data, and program evaluation subcommittee is to  
9 ensure Medicaid program transparency; ensure the  
10 collection, maintenance, retention, reporting, and  
11 analysis of sufficient and meaningful data to provide  
12 transparency and inform policy development and program  
13 effectiveness; support development and administration  
14 of a consumer-friendly dashboard; and promote the  
15 ongoing evaluation of Medicaid stakeholder satisfaction  
16 with the Medicaid program.

17 (4) The program integrity subcommittee which shall  
18 be chaired by the Medicaid director, or the director's  
19 designee. The mission of the program integrity  
20 subcommittee is to ensure that a comprehensive system  
21 including specific policies, laws, and rules and  
22 adequate resources and measures are in place to  
23 effectively administer the program and to maintain  
24 compliance with federal and state program integrity  
25 requirements.

26 (5) A health workforce subcommittee, co-chaired  
27 by the bureau chief of the bureau of oral and health  
28 delivery systems of the department of public health,  
29 or the bureau chief's designee, and the director of  
30 the national alliance on mental illness of Iowa, or  
31 the director's designee. The mission of the health  
32 workforce subcommittee is to assess the sufficiency  
33 and proficiency of the current and projected health  
34 workforce; identify barriers to and gaps in health  
35 workforce development initiatives and health

1 workforce data to provide foundational, evidence-based  
2 information to inform policymaking and resource  
3 allocation; evaluate the most efficient application  
4 and utilization of roles, functions, responsibilities,  
5 activities, and decision-making capacity of health  
6 care professionals and other allied and support  
7 personnel; and make recommendations for improvement  
8 in, and alternative modes of, health care delivery in  
9 order to provide a competent, diverse, and sustainable  
10 health workforce in the state. The subcommittee shall  
11 work in collaboration with the office of statewide  
12 clinical education programs of the university of Iowa  
13 Carver college of medicine, Des Moines university,  
14 Iowa workforce development, and other entities with  
15 interest or expertise in the health workforce in  
16 carrying out the subcommittee's duties and developing  
17 recommendations.

18 b. The co-chairpersons of the council shall  
19 appoint members to each subcommittee from the general  
20 membership of the council. Consideration in appointing  
21 subcommittee members shall include the individual's  
22 knowledge about, and interest or expertise in, matters  
23 that come before the subcommittee.

24 c. Subcommittees shall meet at the call of the  
25 co-chairpersons or chairperson of the subcommittee,  
26 or at the request of a majority of the members of the  
27 subcommittee.

28 4. 6. For each council meeting, executive  
29 committee meeting, or subcommittee meeting, a quorum  
30 shall consist of fifty percent of the membership  
31 qualified to vote. Where a quorum is present, a  
32 position is carried by a majority of the members  
33 qualified to vote.

34 7. For each council meeting, other than those  
35 held during the time the general assembly is in



1 session, each legislative member of the council shall  
2 be reimbursed for actual travel and other necessary  
3 expenses and shall receive a per diem as specified in  
4 section 7E.6 for each day in attendance, as shall the  
5 members of the council, or the executive committee,  
6 or a subcommittee, for each day in attendance at a  
7 council, executive committee, or subcommittee meeting,  
8 who are recipients or the family members of recipients  
9 of medical assistance, regardless of whether the  
10 general assembly is in session.

11 ~~5.~~ 8. The department shall provide staff support  
12 and independent technical assistance to the council,  
13 ~~and the executive committee, and the subcommittees.~~

14 ~~6.~~ 9. The director shall ~~consider~~ comply with  
15 the requirements of this section regarding the  
16 duties of the council, and the deliberations and  
17 recommendations offered by of the council, and the  
18 executive committee, and the subcommittees shall be  
19 reflected in the director's preparation of medical  
20 assistance budget recommendations to the council  
21 on human services pursuant to section 217.3, and in  
22 implementation of medical assistance program policies,  
23 and in administration of the Medicaid program.

24 10. The council, executive committee, and  
25 subcommittees shall jointly submit quarterly reports  
26 to the health policy oversight committee created in  
27 section 2.45 and shall jointly submit a report to the  
28 governor and the general assembly initially by January  
29 1, 2017, and annually, therefore, summarizing the  
30 outcomes and findings of their respective deliberations  
31 and any recommendations including but not limited to  
32 those for changes in law or policy.

33 11. The council, executive committee, and  
34 subcommittees may enlist the services of persons who  
35 are qualified by education, expertise, or experience

1 to advise, consult with, or otherwise assist the  
2 council, executive committee, or subcommittees in the  
3 performance of their duties. The council, executive  
4 committee, or subcommittees may specifically enlist  
5 the assistance of entities such as the university of  
6 Iowa public policy center to provide ongoing evaluation  
7 of the Medicaid program and to make evidence-based  
8 recommendations to improve the program. The council,  
9 executive committee, and subcommittees shall enlist  
10 input from the patient-centered health advisory council  
11 created in section 135.159, the mental health and  
12 disabilities services commission created in section  
13 225C.5, the commission on aging created in section  
14 231.11, the bureau of substance abuse of the department  
15 of public health, the Iowa developmental disabilities  
16 council, and other appropriate state and local entities  
17 to provide advice to the council, executive committee,  
18 and subcommittees.

19 12. The department, in accordance with 42 C.F.R.  
20 §431.12, shall seek federal financial participation for  
21 the activities of the council, the executive committee,  
22 and the subcommittees.

23 PATIENT-CENTERED HEALTH RESOURCES AND INFRASTRUCTURE  
24 Sec. \_\_\_\_\_. Section 135.159, subsection 2, Code 2016,  
25 is amended to read as follows:

26 2. a. The department shall establish a  
27 patient-centered health advisory council which shall  
28 include but is not limited to all of the following  
29 members, selected by their respective organizations,  
30 and any other members the department determines  
31 necessary to assist in the ~~department's duties at~~  
32 ~~various stages of~~ development of the medical home  
33 system and in the transformation to a patient-centered  
34 infrastructure that integrates and coordinates services  
35 and supports to address social determinants of health

1 and meet population health goals:

2 (1) The director of human services, or the  
3 director's designee.

4 (2) The commissioner of insurance, or the  
5 commissioner's designee.

6 (3) A representative of the federation of Iowa  
7 insurers.

8 (4) A representative of the Iowa dental  
9 association.

10 (5) A representative of the Iowa nurses  
11 association.

12 (6) A physician and an osteopathic physician  
13 licensed pursuant to [chapter 148](#) who are family  
14 physicians and members of the Iowa academy of family  
15 physicians.

16 (7) A health care consumer.

17 (8) A representative of the Iowa collaborative  
18 safety net provider network established pursuant to  
19 section 135.153.

20 (9) A representative of the Iowa developmental  
21 disabilities council.

22 (10) A representative of the Iowa chapter of the  
23 American academy of pediatrics.

24 (11) A representative of the child and family  
25 policy center.

26 (12) A representative of the Iowa pharmacy  
27 association.

28 (13) A representative of the Iowa chiropractic  
29 society.

30 (14) A representative of the university of Iowa  
31 college of public health.

32 (15) A representative of the Iowa public health  
33 association.

34 (16) A representative of the area agencies on  
35 aging.

1     (17) A representative of the mental health and  
2 disability services regions.

3     (18) A representative of early childhood Iowa.

4     b. Public members of the patient-centered health  
5 advisory council shall receive reimbursement for  
6 actual expenses incurred while serving in their  
7 official capacity only if they are not eligible for  
8 reimbursement by the organization that they represent.

9     c. (1) Beginning July 1, 2016, the  
10 patient-centered health advisory council shall  
11 do all of the following:

12     (a) Review and make recommendations to the  
13 department and to the general assembly regarding  
14 the building of effective working relationships and  
15 strategies to support state-level and community-level  
16 integration, to provide cross-system coordination  
17 and synchronization, and to more appropriately align  
18 health delivery models and service sectors, including  
19 but not limited to public health, aging and disability  
20 services agencies, mental health and disability  
21 services regions, social services, child welfare, and  
22 other providers, agencies, organizations, and sectors  
23 to address social determinants of health, holistic  
24 well-being, and population health goals. Such review  
25 and recommendations shall include a review of funding  
26 streams and recommendations for blending and braiding  
27 funding to support these efforts.

28     (b) Assist in efforts to evaluate the health  
29 workforce to inform policymaking and resource  
30 allocation.

31     (2) The patient-centered health advisory council  
32 shall submit a report to the department, the health  
33 policy oversight committee created in section 2.45, and  
34 the general assembly, initially, on or before December  
35 15, 2016, and on or before December 15, annually,

1 thereafter, including any findings or recommendations  
2 resulting from the council's deliberations.

3 HAWK-I PROGRAM

4 Sec. \_\_\_\_\_. Section 514I.5, subsection 8, paragraph  
5 d, Code 2016, is amended by adding the following new  
6 subparagraph:

7 NEW SUBPARAGRAPH. (17) Occupational therapy.

8 Sec. \_\_\_\_\_. Section 514I.5, subsection 8, Code 2016,  
9 is amended by adding the following new paragraph:

10 NEW PARAGRAPH. m. The definition of medically  
11 necessary and the utilization management criteria under  
12 the hawk-i program in order to ensure that benefits  
13 are uniformly and consistently provided across all  
14 participating insurers in the type and manner that  
15 reflects and appropriately meets the needs, including  
16 but not limited to the habilitative and rehabilitative  
17 needs, of the child population including those children  
18 with special health care needs.

19 MEDICAID PROGRAM POLICY IMPROVEMENT

20 Sec. \_\_\_\_\_. DIRECTIVES FOR MEDICAID PROGRAM POLICY  
21 IMPROVEMENTS. In order to safeguard the interests  
22 of Medicaid recipients, encourage the participation  
23 of Medicaid providers, and protect the interests  
24 of all taxpayers, the department of human services  
25 shall comply with or ensure that the specified entity  
26 complies with all of the following and shall amend  
27 Medicaid managed care contract provisions as necessary  
28 to reflect all of the following:

29 1. CONSUMER PROTECTIONS.

30 a. In accordance with 42 C.F.R. §438.420, a  
31 Medicaid managed care organization shall continue a  
32 recipient's benefits during an appeal process. If, as  
33 allowed when final resolution of an appeal is adverse  
34 to the Medicaid recipient, the Medicaid managed care  
35 organization chooses to recover the costs of the

1 services furnished to the recipient while an appeal is  
2 pending, the Medicaid managed care organization shall  
3 provide adequate prior notice of potential recovery  
4 of costs to the recipient at the time the appeal is  
5 filed, and any costs recovered shall be remitted to  
6 the department of human services and deposited in the  
7 Medicaid reinvestment fund created in section 249A.4C.

8     b. Ensure that each Medicaid managed care  
9 organization provides, at a minimum, all the benefits  
10 and services deemed medically necessary that were  
11 covered, including to the extent and in the same manner  
12 and subject to the same prior authorization criteria,  
13 by the state program directly under fee for service  
14 prior to January 1, 2016. Benefits covered through  
15 Medicaid managed care shall comply with the specific  
16 requirements in state law applicable to the respective  
17 Medicaid recipient population under fee for service.

18     c. Enhance monitoring of the reduction in or  
19 suspension or termination of services provided to  
20 Medicaid recipients, including reductions in the  
21 provision of home and community-based services waiver  
22 services or increases in home and community-based  
23 services waiver waiting lists. Medicaid managed care  
24 organizations shall provide data to the department  
25 as necessary for the department to compile periodic  
26 reports on the numbers of individuals transferred from  
27 state institutions and long-term care facilities to  
28 home and community-based services, and the associated  
29 savings. Any savings resulting from the transfers as  
30 certified by the department shall be deposited in the  
31 Medicaid reinvestment fund created in section 249A.4C.

32     d. (1) Require each Medicaid managed care  
33 organization to adhere to reasonableness and service  
34 authorization standards that are appropriate for and  
35 do not disadvantage those individuals who have ongoing

1 chronic conditions or who require long-term services  
2 and supports. Services and supports for individuals  
3 with ongoing chronic conditions or who require  
4 long-term services and supports shall be authorized in  
5 a manner that reflects the recipient's continuing need  
6 for such services and supports, and limits shall be  
7 consistent with a recipient's current needs assessment  
8 and person-centered service plan.

9       (2) In addition to other provisions relating to  
10 community-based case management continuity of care  
11 requirements, Medicaid managed care contractors shall  
12 provide the option to the case manager of a Medicaid  
13 recipient who retained the case manager during the  
14 six months of transition to Medicaid managed care, if  
15 the recipient chooses to continue to retain that case  
16 manager beyond the six-month transition period and  
17 if the case manager is not otherwise a participating  
18 provider of the recipient's managed care organization  
19 provider network, to enter into a single case agreement  
20 to continue to provide case management services to the  
21 Medicaid recipient.

22       e. Ensure that Medicaid recipients are provided  
23 care coordination and case management by appropriately  
24 trained professionals in a conflict-free manner. Care  
25 coordination and case management shall be provided  
26 in a patient-centered and family-centered manner  
27 that requires a knowledge of community supports, a  
28 reasonable ratio of care coordinators and case managers  
29 to Medicaid recipients, standards for frequency of  
30 contact with the Medicaid recipient, and specific and  
31 adequate reimbursement.

32       f. A Medicaid managed care contract shall include  
33 a provision for continuity and coordination of care  
34 for a consumer transitioning to Medicaid managed care,  
35 including maintaining existing provider-recipient

1 relationships and honoring the amount, duration, and  
2 scope of a recipient's authorized services based on  
3 the recipient's medical history and needs. In the  
4 initial transition to Medicaid managed care, to ensure  
5 the least amount of disruption, Medicaid managed  
6 care organizations shall provide, at a minimum, a  
7 one-year transition of care period for all provider  
8 types, regardless of network status with an individual  
9 Medicaid managed care organization.

10 g. Ensure that a Medicaid managed care organization  
11 does not arbitrarily deny coverage for medically  
12 necessary services based solely on financial reasons  
13 and does not shift the responsibility for provision of  
14 services or payment of costs of services to another  
15 entity to avoid costs or attain savings.

16 h. Ensure that dental coverage, if not integrated  
17 into an overall Medicaid managed care contract, is  
18 part of the overall holistic, integrated coverage  
19 for physical, behavioral, and long-term services and  
20 supports provided to a Medicaid recipient.

21 i. Require each Medicaid managed care organization  
22 to verify the offering and actual utilization of  
23 services and supports and value-added services,  
24 an individual recipient's encounters and the costs  
25 associated with each encounter, and requests and  
26 associated approvals or denials of services.  
27 Verification of actual receipt of services and supports  
28 and value-added services shall, at a minimum, consist  
29 of comparing receipt of service against both what  
30 was authorized in the recipient's benefit or service  
31 plan and what was actually reimbursed. Value-added  
32 services shall not be reportable as allowable medical  
33 or administrative costs or factored into rate setting,  
34 and the costs of value-added services shall not be  
35 passed on to recipients or providers.



1 j. Provide periodic reports to the governor and  
2 the general assembly regarding changes in quality of  
3 care and health outcomes for Medicaid recipients under  
4 managed care compared to quality of care and health  
5 outcomes of the same populations of Medicaid recipients  
6 prior to January 1, 2016.

7 k. Require each Medicaid managed care organization  
8 to maintain records of complaints, grievances, and  
9 appeals, and report the number and types of complaints,  
10 grievances, and appeals filed, the resolution of each,  
11 and a description of any patterns or trends identified  
12 to the department of human services and the health  
13 policy oversight committee created in section 2.45,  
14 on a monthly basis. The department shall review and  
15 compile the data on a quarterly basis and make the  
16 compilations available to the public. Following review  
17 of reports submitted by the department, a Medicaid  
18 managed care organization shall take any corrective  
19 action required by the department and shall be subject  
20 to any applicable penalties.

21 l. Require Medicaid managed care organizations to  
22 survey Medicaid recipients, to collect satisfaction  
23 data using a uniform instrument, and to provide a  
24 detailed analysis of recipient satisfaction as well as  
25 various metrics regarding the volume of and timelines  
26 in responding to recipient complaints and grievances as  
27 directed by the department of human services.

28 m. Require managed care organizations to allow a  
29 recipient to request that the managed care organization  
30 enter into a single case agreement with a recipient's  
31 out-of-network provider, including a provider outside  
32 of the state, to provide for continuity of care when  
33 the recipient has an existing relationship with the  
34 provider to provide a covered benefit, or to ensure  
35 adequate or timely access to a provider of a covered

1 benefit when the managed care organization provider  
2 network cannot ensure such adequate or timely access.

3 2. CHILDREN.

4 a. (1) The hawk-i board shall retain all authority  
5 specified under chapter 514I relative to the children  
6 eligible under section 514I.8 to participate in the  
7 hawk-i program, including but not limited to approving  
8 any contract entered into pursuant to chapter 514I;  
9 approving the benefit package design, reviewing the  
10 benefit package design, and making necessary changes  
11 to reflect the results of the reviews; and adopting  
12 rules for the hawk-i program including those related  
13 to qualifying standards for selecting participating  
14 insurers for the program and the benefits to be  
15 included in a health plan.

16 (2) The hawk-i board shall review benefit plans  
17 and utilization review provisions and ensure that  
18 benefits provided to children under the hawk-i program,  
19 at a minimum, reflect those required by state law as  
20 specified in section 514I.5, include both habilitative  
21 and rehabilitative services, and are provided as  
22 medically necessary relative to the child population  
23 served and based on the needs of the program recipient  
24 and the program recipient's medical history.

25 (3) The hawk-i board shall work with the department  
26 of human services to coordinate coverage and care for  
27 the population of children in the state eligible for  
28 either Medicaid or hawk-i coverage so that, to the  
29 greatest extent possible, the two programs provide for  
30 continuity of care as children transition between the  
31 two programs or to private health care coverage. To  
32 this end, all contracts with participating insurers  
33 providing coverage under the hawk-i program and with  
34 all managed care organizations providing coverage for  
35 children eligible for Medicaid shall do all of the

1 following:

2 (a) Specifically and appropriately address  
3 the unique needs of children and children's health  
4 delivery.

5 (b) Provide for the maintaining of child health  
6 panels that include representatives of child health,  
7 welfare, policy, and advocacy organizations in the  
8 state that address child health and child well-being.

9 (c) Address early intervention and prevention  
10 strategies, the provision of a child health care  
11 delivery infrastructure for children with special  
12 health care needs, utilization of current standards  
13 and guidelines for children's health care and  
14 pediatric-specific screening and assessment tools,  
15 the inclusion of pediatric specialty providers in  
16 the provider network, and the utilization of health  
17 homes for children and youth with special health  
18 care needs including intensive care coordination  
19 and family support and access to a professional  
20 family-to-family support system. Such contracts  
21 shall utilize pediatric-specific quality measures  
22 and assessment tools which shall align with existing  
23 pediatric-specific measures as determined in  
24 consultation with the child health panel and approved  
25 by the hawk-i board.

26 (d) Provide special incentives for innovative  
27 and evidence-based preventive, behavioral, and  
28 developmental health care and mental health care  
29 for children's programs that improve the life course  
30 trajectory of these children.

31 (e) Provide that information collected from the  
32 pediatric-specific assessments be used to identify  
33 health risks and social determinants of health that  
34 impact health outcomes. Such data shall be used in  
35 care coordination and interventions to improve patient

1 outcomes and to drive program designs that improve the  
2 health of the population. Aggregate assessment data  
3 shall be shared with affected providers on a routine  
4 basis.

5     b. In order to monitor the quality of and access  
6 to health care for children receiving coverage under  
7 the Medicaid program, each Medicaid managed care  
8 organization shall uniformly report, in a template  
9 format designated by the department of human services,  
10 the number of claims submitted by providers and the  
11 percentage of claims approved by the Medicaid managed  
12 care organization for the early and periodic screening,  
13 diagnostic, and treatment (EPSDT) benefit based  
14 on the Iowa EPSDT care for kids health maintenance  
15 recommendations, including but not limited to  
16 physical exams, immunizations, the seven categories of  
17 developmental and behavioral screenings, vision and  
18 hearing screenings, and lead testing.

19     3. PROVIDER PARTICIPATION ENHANCEMENT.

20     a. Ensure that savings achieved through Medicaid  
21 managed care does not come at the expense of further  
22 reductions in provider rates. The department shall  
23 ensure that Medicaid managed care organizations use  
24 reasonable reimbursement standards for all provider  
25 types and compensate providers for covered services at  
26 not less than the minimum reimbursement established  
27 by state law applicable to fee for service for a  
28 respective provider, service, or product for a fiscal  
29 year and as determined in conjunction with actuarially  
30 sound rate setting procedures. Such reimbursement  
31 shall extend for the entire duration of a managed care  
32 contract.

33     b. To enhance continuity of care in the provision  
34 of pharmacy services, Medicaid managed care  
35 organizations shall utilize the same preferred drug

1 list, recommended drug list, prior authorization  
2 criteria, and other utilization management strategies  
3 that apply to the state program directly under fee for  
4 service and shall apply other provisions of applicable  
5 state law including those relating to chemically unique  
6 mental health prescription drugs. Reimbursement rates  
7 established under Medicaid managed care contracts for  
8 ingredient cost reimbursement and dispensing fees shall  
9 be subject to and shall reflect provisions of state  
10 and federal law, including the minimum reimbursements  
11 established in state law for fee for service for a  
12 fiscal year.

13 c. Address rate setting and reimbursement of the  
14 entire scope of services provided under the Medicaid  
15 program to ensure the adequacy of the provider network  
16 and to ensure that providers that contribute to the  
17 holistic health of the Medicaid recipient, whether  
18 inside or outside of the provider network, are  
19 compensated for their services.

20 d. Managed care contractors shall submit financial  
21 documentation to the department of human services  
22 demonstrating payment of claims and expenses by  
23 provider type.

24 e. Participating Medicaid providers under a managed  
25 care contract shall be allowed to submit claims for up  
26 to 365 days following discharge of a Medicaid recipient  
27 from a hospital or following the date of service.

28 f. (1) A managed care contract entered into on  
29 or after July 1, 2015, shall, at a minimum, reflect  
30 all of the following provisions and requirements, and  
31 shall extend the following payment rates based on the  
32 specified payment floor, as applicable to the provider  
33 type:

34 (a) In calculating the rates for prospective  
35 payment system hospitals, the following base rates

1 shall be used:

2 (i) The inpatient diagnostic related group base  
3 rates and certified unit per diem in effect on October  
4 1, 2015.

5 (ii) The outpatient ambulatory payment  
6 classification base rates in effect on July 1, 2015.

7 (iii) The inpatient psychiatric certified unit per  
8 diem in effect on October 1, 2015.

9 (iv) The inpatient physical rehabilitation  
10 certified unit per diem in effect on October 1, 2015.

11 (b) In calculating the critical access hospital  
12 payment rates, the following base rates shall be used:

13 (i) The inpatient diagnostic related group base  
14 rates in effect on July 1, 2015.

15 (ii) The outpatient cost-to-charge ratio in effect  
16 on July 1, 2015.

17 (iii) The swing bed per diem in effect on July 1,  
18 2015.

19 (c) Critical access hospitals shall receive  
20 cost-based reimbursement for one hundred percent of  
21 the reasonable costs for the provision of services to  
22 Medicaid recipients.

23 (d) Critical access hospitals shall submit annual  
24 cost reports and managed care contractors shall submit  
25 annual payment reports to the department of human  
26 services. The department shall reconcile the critical  
27 access hospital's reported costs with the managed care  
28 contractor's reported payments. The department shall  
29 require the managed care contractor to retroactively  
30 reimburse a critical access hospital for underpayments.

31 (e) Community mental health centers shall receive  
32 one hundred percent of the reasonable costs for the  
33 provision of services to Medicaid recipients.

34 (f) Federally qualified health centers shall  
35 receive cost-based reimbursement for one hundred

1 percent of the reasonable costs for the provision of  
2 services to Medicaid recipients.

3 (g) The reimbursement rates for substance-related  
4 disorder treatment programs licensed under section  
5 125.13, shall be no lower than the rates in effect for  
6 the fiscal year beginning July 1, 2015.

7 (2) For managed care contract periods subsequent to  
8 the initial contract period, base rates for prospective  
9 payment system hospitals and critical access hospitals  
10 shall be calculated using the base rate for the prior  
11 contract period plus 3 percent. Prospective payment  
12 system hospital and critical access hospital base rates  
13 shall at no time be less than the previous contract  
14 period's base rates.

15 (3) A managed care contract shall require  
16 out-of-network prospective payment system hospital  
17 and critical access hospital payment rates to meet or  
18 exceed ninety-nine percent of the rates specified for  
19 the respective in-network hospitals in accordance with  
20 this paragraph "f".

21 g. If the department of human services collects  
22 ownership and control information from Medicaid  
23 providers pursuant to 42 C.F.R. §455.104, a managed  
24 care organization under contract with the state shall  
25 not also require submission of this information from  
26 approved enrolled Medicaid providers.

27 h. (1) Ensure that a Medicaid managed care  
28 organization develops and maintains a provider network  
29 of qualified providers who meet state licensing,  
30 credentialing, and certification requirements, as  
31 applicable, which network shall be sufficient to  
32 provide adequate access to all services covered and for  
33 all populations served under the managed care contract.  
34 Medicaid managed care organizations shall incorporate  
35 existing and traditional providers, including but

1 not limited to those providers that comprise the Iowa  
2 collaborative safety net provider network created in  
3 section 135.153, into their provider networks.

4 (2) Ensure that respective Medicaid populations  
5 are managed at all times within funding limitations  
6 and contract terms. The department shall also  
7 monitor service delivery and utilization to ensure  
8 the responsibility for provision of services to  
9 Medicaid recipients is not shifted to non-Medicaid  
10 covered services to attain savings, and that such  
11 responsibility is not shifted to mental health and  
12 disability services regions, local public health  
13 agencies, aging and disability resource centers,  
14 or other entities unless agreement to provide, and  
15 provision for adequate compensation for, such services  
16 is agreed to between the affected entities in advance.

17 i. Medicaid managed care organizations shall  
18 provide an enrolled Medicaid provider approved by the  
19 department of human services the opportunity to be a  
20 participating network provider.

21 j. Medicaid managed care organizations shall  
22 include provider appeals and grievance procedures  
23 that in part allow a provider to file a grievance  
24 independently but on behalf of a Medicaid recipient  
25 and to appeal claims denials which, if determined to  
26 be based on claims for medically necessary services  
27 whether or not denied on an administrative basis, shall  
28 receive appropriate payment.

29 k. (1) Medicaid managed care organizations  
30 shall include as primary care providers any provider  
31 designated by the state as a primary care provider,  
32 subject to a provider's respective state certification  
33 standards, including but not limited to all of the  
34 following:

35 (a) A physician who is a family or general



1 practitioner, a pediatrician, an internist, an  
2 obstetrician, or a gynecologist.

3 (b) An advanced registered nurse practitioner.

4 (c) A physician assistant.

5 (d) A chiropractor licensed pursuant to chapter  
6 151.

7 (2) A Medicaid managed care organization shall not  
8 impose more restrictive, additional, or different scope  
9 of practice requirements or standards of practice on a  
10 primary care provider than those prescribed by state  
11 law as a prerequisite for participation in the managed  
12 care organization's provider network.

13 4. CAPITATION RATES AND MEDICAL LOSS RATIO.

14 a. Capitation rates shall be developed based on all  
15 reasonable, appropriate, and attainable costs. Costs  
16 that are not reasonable, appropriate, or attainable,  
17 including but not limited to improper payment  
18 recoveries, shall not be included in the development  
19 of capitated rates.

20 b. Capitation rates for Medicaid recipients falling  
21 within different rate cells shall not be expected to  
22 cross-subsidize one another and the data used to set  
23 capitation rates shall be relevant and timely and tied  
24 to the appropriate Medicaid population.

25 c. Any increase in capitation rates for managed  
26 care contractors is subject to prior statutory approval  
27 and shall not exceed three percent over the existing  
28 capitation rate in any one-year period or five percent  
29 over the existing capitation rate in any two-year  
30 period.

31 d. In addition to withholding two percent of a  
32 managed care organization's annual capitation payment  
33 as a pay-for-performance enforcement mechanism, the  
34 department of human services shall also withhold an  
35 additional two percent of a managed care organization's

1 annual capitation payment until the department is able  
2 to ensure that the respective managed care organization  
3 has complied with all requirements relating to data,  
4 information, transparency, evaluation, and oversight  
5 specified by law, rule, contract, or other basis.

6 e. The department of human services shall collect  
7 an initial contribution of five million dollars from  
8 each of the managed care organizations contracting  
9 with the state during the fiscal year beginning July  
10 1, 2015, for an aggregate amount of fifteen million  
11 dollars, and shall deposit such amount in the Medicaid  
12 reinvestment fund, as provided in section 249A.4C, as  
13 enacted in this Act, to be used for Medicaid ombudsman  
14 activities through the office of long-term care  
15 ombudsman.

16 f. A managed care contract shall impose a minimum  
17 Medicaid loss ratio of at least eighty-eight percent.  
18 In calculating the medical loss ratio, medical costs  
19 or benefit expenses shall include only those costs  
20 directly related to patient medical care and not  
21 ancillary expenses, including but not limited to any  
22 of the following:

- 23 (1) Program integrity activities.
- 24 (2) Utilization review activities.
- 25 (3) Fraud prevention activities beyond the scope of  
26 those activities necessary to recover incurred claims.
- 27 (4) Provider network development, education, or  
28 management activities.
- 29 (5) Provider credentialing activities.
- 30 (6) Marketing expenses.
- 31 (7) Administrative costs associated with recipient  
32 incentives.
- 33 (8) Clinical data collection activities.
- 34 (9) Claims adjudication expenses.
- 35 (10) Customer service or health care professional

1 hotline services addressing nonclinical recipient  
2 questions.

3 (11) Value-added or cost-containment services,  
4 wellness programs, disease management, and case  
5 management or care coordination programs.

6 (12) Health quality improvement activities unless  
7 specifically approved as a medical cost by state law.  
8 Costs of health quality improvement activities included  
9 in determining the medical loss ratio shall be only  
10 those activities that are independent improvements  
11 measurable in individual patients.

12 (13) Insurer claims review activities.

13 (14) Information technology costs unless they  
14 directly and credibly improve the quality of health  
15 care and do not duplicate, conflict with, or fail to be  
16 compatible with similar health information technology  
17 efforts of providers.

18 (15) Legal department costs including information  
19 technology costs, expenses incurred for review and  
20 denial of claims, legal costs related to defending  
21 claims, settlements for wrongly denied claims, and  
22 costs related to administrative claims handling  
23 including salaries of administrative personnel and  
24 legal costs.

25 (16) Taxes unrelated to premiums or the provision  
26 of medical care. Only state and federal taxes and  
27 licensing or regulatory fees relevant to actual  
28 premiums collected, not including such taxes and fees  
29 as property taxes, taxes on investment income, taxes on  
30 investment property, and capital gains taxes, may be  
31 included in determining the medical loss ratio.

32 g. (1) Provide enhanced guidance and criteria for  
33 defining medical and administrative costs, recoveries,  
34 and rebates including pharmacy rebates, and the  
35 recording, reporting, and recoupment of such costs,

1 recoveries, and rebates realized.

2     (2) Medicaid managed care organizations shall  
3 offset recoveries, rebates, and refunds against  
4 medical costs, include only allowable administrative  
5 expenses in the determination of administrative costs,  
6 report costs related to subcontractors properly, and  
7 have complete systems checks and review processes to  
8 identify overpayment possibilities.

9     (3) Medicaid managed care contractors shall submit  
10 publicly available, comprehensive financial statements  
11 to the department of human services to verify that the  
12 minimum medical loss ratio is being met and shall be  
13 subject to periodic audits.

14     5. DATA AND INFORMATION, EVALUATION, AND OVERSIGHT.

15     a. Develop and administer a clear, detailed policy  
16 regarding the collection, storage, integration,  
17 analysis, maintenance, retention, reporting, sharing,  
18 and submission of data and information from the  
19 Medicaid managed care organizations and shall require  
20 each Medicaid managed care organization to have in  
21 place a data and information system to ensure that  
22 accurate and meaningful data is available. At a  
23 minimum, the data shall allow the department to  
24 effectively measure and monitor Medicaid managed care  
25 organization performance, quality, outcomes including  
26 recipient health outcomes, service utilization,  
27 finances, program integrity, the appropriateness  
28 of payments, and overall compliance with contract  
29 requirements; perform risk adjustments and determine  
30 actuarially sound capitation rates and appropriate  
31 provider reimbursements; verify that the minimum  
32 medical loss ratio is being met; ensure recipient  
33 access to and use of services; create quality measures;  
34 and provide for program transparency.

35     b. Medicaid managed care organizations shall

1 directly capture and retain and shall report actual and  
2 detailed medical claims costs and administrative cost  
3 data to the department as specified by the department.  
4 Medicaid managed care organizations shall allow the  
5 department to thoroughly and accurately monitor the  
6 medical claims costs and administrative costs data  
7 Medicaid managed care organizations report to the  
8 department.

9 c. Any audit of Medicaid managed care contracts  
10 shall ensure compliance including with respect to  
11 appropriate medical costs, allowable administrative  
12 costs, the medical loss ratio, cost recoveries,  
13 rebates, overpayments, and with specific contract  
14 performance requirements.

15 d. The external quality review organization  
16 contracting with the department shall review the  
17 Medicaid managed care program to determine if the  
18 state has sufficient infrastructure and controls in  
19 place to effectively oversee the Medicaid managed care  
20 organizations and the Medicaid program in order to  
21 ensure, at a minimum, compliance with Medicaid managed  
22 care organization contracts and to prevent fraud,  
23 abuse, and overpayments. The results of any external  
24 quality review organization review shall be submitted  
25 to the governor, the general assembly, and the health  
26 policy oversight committee created in section 2.45.

27 e. Publish benchmark indicators based on Medicaid  
28 program outcomes from the fiscal year beginning July 1,  
29 2015, to be used to compare outcomes of the Medicaid  
30 program as administered by the state program prior  
31 to July 1, 2015, to those outcomes of the program  
32 under Medicaid managed care. The outcomes shall  
33 include a comparison of actual costs of the program  
34 as administered prior to and after implementation of  
35 Medicaid managed care. The data shall also include

1 specific detail regarding the actual expenses incurred  
2 by each managed care organization by specific provider  
3 line of service.

4 f. Review and approve or deny approval of contract  
5 amendments on an ongoing basis to provide for  
6 continuous improvement in Medicaid managed care and  
7 to incorporate any changes based on changes in law or  
8 policy.

9 g. (1) Require managed care contractors to track  
10 and report on a monthly basis to the department of  
11 human services, at a minimum, all of the following:

12 (a) The number and details relating to prior  
13 authorization requests and denials.

14 (b) The ten most common reasons for claims denials.  
15 Information reported by a managed care contractor  
16 relative to claims shall also include the number  
17 of claims denied, appealed, and overturned based on  
18 provider type and service type.

19 (c) Utilization of health care services by  
20 diagnostic related group and ambulatory payment  
21 classification as well as total claims volume.

22 (2) The department shall ensure the validity  
23 of all information submitted by a Medicaid managed  
24 care organization and shall make the monthly reports  
25 available to the public.

26 h. Medicaid managed care organizations shall  
27 maintain stakeholder panels comprised of an equal  
28 number of Medicaid recipients and providers. Medicaid  
29 managed care organizations shall provide for separate  
30 provider-specific panels to address detailed payment,  
31 claims, process, and other issues as well as grievance  
32 and appeals processes.

33 i. Medicaid managed care contracts shall align  
34 economic incentives, delivery system reforms, and  
35 performance and outcome metrics with those of the state

1 innovation models initiatives and Medicaid accountable  
2 care organizations. The department of human services  
3 shall develop and utilize a common, uniform set of  
4 process, quality, and consumer satisfaction measures  
5 across all Medicaid payors and providers that align  
6 with those developed through the state innovation  
7 models initiative and shall ensure that such measures  
8 are expanded and adjusted to address additional  
9 populations and to meet population health objectives.  
10 Medicaid managed care contracts shall include long-term  
11 performance and outcomes goals that reward success in  
12 achieving population health goals such as improved  
13 community health metrics.

14 j. (1) Require consistency and uniformity of  
15 processes, procedures, and forms across all Medicaid  
16 managed care organizations to reduce the administrative  
17 burden to providers and consumers and to increase  
18 efficiencies in the program. Such requirements shall  
19 apply to but are not limited to areas of uniform cost  
20 and quality reporting, uniform prior authorization  
21 requirements and procedures, uniform utilization  
22 management criteria, centralized, uniform, and seamless  
23 credentialing requirements and procedures, and uniform  
24 critical incident reporting.

25 (2) The department of human services shall  
26 establish a comprehensive provider credentialing  
27 process to be recognized and utilized by all Medicaid  
28 managed care organization contractors. The process  
29 shall meet the national committee for quality assurance  
30 and other appropriate standards. The process shall  
31 ensure that credentialing is completed in a timely  
32 manner without disruption to provider billing  
33 processes.

34 k. Medicaid managed care organizations and any  
35 entity with which a managed care organization contracts

1 for the performance of services shall disclose at no  
2 cost to the department all discounts, incentives,  
3 rebates, fees, free goods, bundling arrangements, and  
4 other agreements affecting the net cost of goods or  
5 services provided under a managed care contract.

6 Sec. \_\_\_\_\_. RETROACTIVE APPLICABILITY. The section  
7 of this division of this Act relating to directives  
8 for Medicaid program policy improvements applies  
9 retroactively to July 1, 2015.

10 Sec. \_\_\_\_\_. EFFECTIVE UPON ENACTMENT. This division  
11 of this Act, being deemed of immediate importance,  
12 takes effect upon enactment.>

13 3. By renumbering as necessary.

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HEDDENS of Story